



City of Kenai, Alaska

Federal and State Single Audit Reports
Year Ended June 30, 2015

City of Kenai, Alaska

Federal and State Single Audit Reports
Year Ended June 30, 2015

City of Kenai, Alaska

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3601 C Street, Suite 600
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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Honorable Mayor and City Council
City of Kenai, Alaska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Kenai, Alaska as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise City of Kenai's basic financial statements, and have issued our report thereon dated November 30, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Kenai's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Kenai's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Kenai's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Kenai's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BDO USA, LLP

Anchorage, Alaska
November 30, 2015



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Independent Auditor's Report on Compliance For Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

Honorable Mayor and City Council
City of Kenai, Alaska

Report on Compliance for Each Major Federal Program

We have audited City of Kenai's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of City of Kenai's major federal programs for the year ended June 30, 2015. City of Kenai's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of City of Kenai's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Kenai's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City of Kenai's compliance.

Opinion on Each Major Federal Program

In our opinion, City of Kenai complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

Report on Internal Control Over Compliance

Management of City of Kenai is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Kenai's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Kenai's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Kenai as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise City of Kenai's basic financial statements. We issued our report thereon dated November 30, 2015, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

BDO USA, LLP

Anchorage, Alaska
November 30, 2015



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Independent Auditor's Report on Compliance for Each Major State Program; Report on Internal Control Over Compliance; and Report on Schedule of State Financial Assistance Required by the State of Alaska Audit Guide and Compliance Supplement for State Single Audits

Honorable Mayor and City Council
City of Kenai, Alaska

Report on Compliance for Each Major State Program

We have audited City of Kenai's compliance with the types of compliance requirements described in the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* that could have a direct and material effect on each of City of Kenai's major state programs for the year ended June 30, 2015. City of Kenai's major state programs are identified in the accompanying Schedule of State Financial Assistance.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of City of Kenai's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Those standards and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about City of Kenai's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of City of Kenai's compliance.

Opinion on Each Major State Program

In our opinion, City of Kenai complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2015.

Report on Internal Control Over Compliance

Management of City of Kenai is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Kenai's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state program, and to test and report on internal control over compliance in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Kenai's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of State Financial Assistance Required by the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Kenai as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise City of Kenai's basic financial statements. We issued our report thereon dated November 30, 2015 which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of State Financial Assistance is presented for purposes of additional analysis as required by the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of State Financial Assistance is fairly stated in all material respects, in relation to the basic financial statements as a whole.

BDO USA, LLP

Anchorage, Alaska
November 30, 2015

City of Kenai, Alaska
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2015

Federal Grant Title	Grant Number	Catalog of Federal Domestic Assistance Number	Total Grant Award	Federal Share of Expenditures
DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Passed through the State of Alaska Department of Health and Social Services:				
Nutrition, Transportation, and Support	607-309-1510	93.044	\$ 30,000	\$ 29,776
Nutrition, Transportation, and Support	607-309-1510	93.045	92,000	91,189
Passed through the State of Alaska Department of Administration - NSIP-Kenai Senior Services	607-15-PA-108	93.053	13,949	<u>13,949</u>
Total Department of Health and Human Services				<u>134,914</u>
DEPARTMENT OF JUSTICE				
Bulletproof Vest Partnership	KPD-FY15	16.607	1,220	<u>1,220</u>
DEPARTMENT OF TRANSPORTATION				
Conduct Airport Master Plan	3-02-0142-045-2010	20.106	531,608	119,239
Conduct Airport Master Plan-Phase II	3-02-0142-052-2013	20.106	246,177	109,972
Airfield Marking	3-02-0142-049-2013	20.106	260,968	96,669
Plow Truck W/Attachments	3-02-0142-051-2014	20.106	509,724	<u>499,749</u>
Total CFDA 20.106				<u>825,629</u>
Passed through the State of Alaska Department of Transportation and Public Facilities- Click It or Ticket	402PT150600E701	20.600	2,498	<u>2,498</u>
Total Department of Transportation				<u>828,127</u>
DEPARTMENT OF AGRICULTURE				
Passed through the State of Alaska Department of Natural Resources -				
Card Street Fire	FY15 Fire	10.664	8,499	<u>8,499</u>
DEPARTMENT OF HOMELAND SECURITY				
Passed through the State of Alaska Department of Military and Veteran Affairs-				
2013 October KPB Flood	DR-4161	97.036	88,015	<u>79,386</u>

City of Kenai, Alaska

Schedule of Expenditures of Federal Awards, continued

Year Ended June 30, 2015

Federal Grant Title	Grant Number	Catalog of Federal Domestic Assistance Number	Total Grant Award	Federal Share of Expend- itures
INSTITUTE OF MUSEUM AND LIBRARY SERVICES				
Passed through the State of Alaska Department of Education and Early Development:				
Continuing Education Grant	ELM157479	45.310	\$ 909	\$ 909
Continuing Education Grant	LS-00-14-0002-14	45.310	5,000	5,000
Continuing Education Grant	2015 ALA Conf	45.310	1,500	1,500
Continuing Education Grant	2015 ALA Conf	45.310	412	412
Total Institute of Museum and Library Services				7,821
Total Expenditures of Federal Awards				\$ 1,059,967

City of Kenai, Alaska
Schedule of State Financial Assistance
Year Ended June 30, 2015

State Grant Title	Grant Number	Total Grant Award	State Share of Expenditures
DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT			
Public Improvements	09-DC-214	\$ 1,000,000	\$ 20,665
*Kenai River Bluff Stabilization	11-DC-248	250,000	227,079
Capital Improvements - Industrial Park	12-RR-022	761,650	30,350
City Streets Paving Improvements	12-DC-376	1,000,000	9,333
Capital Improvements - City Hall	12-DC-375	200,000	58,341
*Road and Infrastructure Improvements	13-DC-573	4,000,000	315,650
*Public Safety Improvements	14-DC-064	90,000	90,000
Public Safety Improvements	14-DC-065	110,000	76
State Personal Use Fishery Improvements	14-DC-066	150,000	56,105
*Water/Sewer Improvements	14-DC-067	2,500,000	178,593
Kenai Recreation Center Improvements	15-DC-077	250,000	45,057
*Kenai River South Beach Dip Net Access	15-DC-078	1,900,000	75,642
*New City Light/Heavy Equipment Storage Building	15-DC-079	1,900,000	97,823
*WWTP Upgrades & Renovations Designs	15-DC-081	200,000	120,858
Shared Fish Business Tax	2015	3,308	3,308
*Revenue Sharing	2015	441,046	<u>441,046</u>
Total Department of Commerce, Community and Economic Development			<u>1,769,926</u>
DEPARTMENT OF ADMINISTRATION			
*State PERS Relief	2015	3,595,447	<u>3,595,447</u>
DEPARTMENT OF ENVIRONMENTAL CONSERVATION			
*Water Treatment Main - Phase II	47552	1,557,000	<u>143,151</u>
DEPARTMENT OF EDUCATION AND EARLY DEVELOPMENT			
Public Library Assistance	PLA-15-747-39	6,650	<u>6,650</u>
DEPARTMENT OF HEALTH AND SOCIAL SERVICES			
Nutrition, Transportation, and Support	607-309-1510	65,135	<u>65,135</u>
DEPARTMENT OF MILITARY AND VETERANS AFFAIRS			
Police Training	FY15	2,000	2,000
2013 October KPB Flood/Third Ave	DR-4161	29,338	<u>26,462</u>
Total Department of Military and Veterans Affairs			<u>28,462</u>
DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES			
Airport Master Plan	53571	13,990	3,138
Conduct Airport Master Plan - Phase II	57302	8,206	3,666
Airfield Marking	57309	9,009	3,222
Airfield Marking	57160	16,991	<u>16,658</u>
Total Department of Transportation and Public Facilities			<u>26,684</u>

City of Kenai, Alaska
Schedule of State Financial Assistance, continued
Year Ended June 30, 2015

State Grant Title	Grant Number	Total Grant Award	State Share of Expenditures
DEPARTMENT OF REVENUE			
Liquor Licenses	2015	\$ 19,350	\$ 19,350
Electric and Telephone Shared Revenues	2015	32,038	32,038
*Raw Fish Tax	2015	289,411	289,411
Aviation Fuel Tax	2015	9,567	<u>9,567</u>
Total Department of Revenue			<u>350,366</u>
DEPARTMENT OF PUBLIC SAFETY			
Sexual Assault Response Team	2015	2,131	<u>2,131</u>
Total State Financial Assistance			<u>\$ 5,987,952</u>

City of Kenai, Alaska

Notes to Schedules of Expenditures of Federal Awards And State Financial Assistance *Year Ended June 30, 2015*

1. Basis of Presentation

The accompanying Schedules of Expenditures of Federal Awards and State Financial Assistance (the "Schedules") includes the federal and state grant activity of City of Kenai, Alaska under programs of the federal government and State of Alaska for the year ended June 30, 2015. The information in the Schedules is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*, and the State of Alaska Audit Guide and Compliance Supplement for State Single Audits. Because the Schedules present only a selected portion of the operations of City of Kenai, Alaska, they are not intended to and do not present the financial position, changes in net position or cash flows of City of Kenai, Alaska.

Except as otherwise noted, expenditures reported on the Schedules are reported on the modified accrual basis of accounting.

2. Major Program

Federal major programs are identified in the summary of auditor's results section of the Schedule of Findings and Questioned Costs. State major programs are identified on the Schedule of State Financial Assistance with an asterisk (*).

3. PERS On-Behalf

The City has recorded \$3,595,447 in PERS On-Behalf payments in the Schedule of State Financial Assistance. This represents the PERS relief payment appropriated and transferred into the plan during FY2015.

In the governmental fund financial statements, on-behalf revenue and expenditure has been recognized in this amount. However, in the full accrual financial statements, GASB 68 provisions prescribe that on-behalf pension contributions in a special funding situation may only be recognized during the measurement period in which the plan recognizes the contributions, effectively creating a one-year timing difference between the cash contribution and revenue and expense recognition by the City.

As a result of these perspective and timing differences, amounts reported in the financial statements may not agree to the amounts reported on the Schedule of State Financial Assistance.

City of Kenai, Alaska

Schedule of Findings and Questioned Costs Year Ended June 30, 2015

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued:	Unmodified	
Internal control over financial reporting:		
Material weakness(es) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no
Significant deficiency(ies) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> (none reported)
Noncompliance material to financial statements noted?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no

Federal Financial Assistance

Internal control over major programs:		
Material weakness(es) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no
Significant deficiency(ies) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> (none reported)
Type of auditor's report issued on compliance for major programs:	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no

Identification of major programs:

<i>CFDA Number</i>	<i>Name of Federal Program or Cluster</i>	<i>Agency</i>
20.106	Airport Improvement Program	Department of Transportation

Dollar threshold used to distinguish between a type A and type B program: \$ 300,000

Auditee qualified as low-risk auditee? yes no

State Financial Assistance

Internal control over major programs:		
Material weakness(es) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no
Significant deficiency(ies) identified?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> none reported

Type of auditor's report issued on compliance for major programs: Unmodified

Dollar threshold used to distinguish a state major program: \$75,000

City of Kenai, Alaska

Schedule of Findings and Questioned Costs Year Ended June 30, 2015

Section II - Financial Statement Findings Required to be Reported in Accordance with *Government Auditing Standards*

There were no findings related to the financial statements which are required to be reported in accordance with the standards applicable to financial audits contained in *Government Auditing Standards*.

Section III - Federal Award Findings and Questioned Costs

There were no findings and questioned costs for federal awards (as defined in section .510(a) of the Circular) that are required to be reported.

Section IV - State Award Findings and Questioned Costs

There were no findings and questioned costs for State awards (as defined in the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*) that are required to be reported.

City of Kenai, Alaska

Summary Schedule of Prior Audit Findings *Year Ended June 30, 2015*

Financial Statement Findings in Accordance with Government Auditing Standards

There were no prior year audit findings.

Federal Award Findings and Questioned Costs

There were no prior year audit findings.

State Award Findings and Questioned Costs

There were no prior year audit findings.

City of Kenai, Alaska

Corrective Action Plan *Year Ended June 30, 2015*

There are no current year findings; therefore no corrective action plan is required.